

motion for permission to appeal in the above-referenced matter, and for permission to file an *amici curiae* brief in support of any subsequent appeal should Debra H.'s Motion for Permission to Appeal be granted, and for such other and further relief as the Court may deem just and proper.

NASW is the largest association of professional social workers in the world, with 145,000 members. The New York State chapter and the New York City chapter, with 11,000 members and 10,000 members respectively, are two of 56 NASW chapters in the United States and abroad. As part of its mission to improve the quality and effectiveness of social work practice, NASW promulgates professional standards and the NASW Code of Ethics, conducts research, provides continuing education, and advocates for sound public policies, including by filing *amicus curiae* briefs in appropriate cases.

NASW seeks to develop and disseminate high standards of social work practice, while strengthening and unifying the profession as a whole by establishing and maintaining professional standards of practice, promulgating sound social policies, and providing services that protect its members and enhance their professional status. In addition to these services, NASW supports and publishes social science research on topics significant to the social work profession, provides continuing education and professional conferences for its members, and enforces its Code of Ethics.

Like the social work profession itself, NASW historically has addressed – among many other things – the interaction between people and their environments with an eye toward understanding how biological, psychological, interpersonal, environmental and cultural factors shape and influence them. Additionally, social workers have a long tradition of direct work with children in a wide range of practice settings, including hospitals, schools, mental health clinics, shelters, group homes, and private practice.

NASW also develops and adopts policy statements to encourage the development of organizational responses to various social issues. NASW's family policy recognizes that gay and lesbian people are a part of existing families and provide important care and support to children, as well as to other family members. In 1977, NASW adopted its policy on gay, lesbian, and bisexual issues, and subsequently revised and expanded that policy in 1987, 1993, 1996, and 2005. NASW is committed by its policy statement, as well as its Code of Ethics, to advancing societal and legal policies and practices that will improve the lives of all children, including those raised in same-sex-parent families.

NASW anticipates that Petitioner-Appellant's briefing will fully address the legal reasons why it is in the best interest of New York children like M.R. for New York courts to allow psychological parents to petition for custody and visitation — just as biological or adoptive parents are permitted to do — and

why it is therefore in the best interest of New York children to grant Debra H.'s motion for permission to appeal. As *amici curiae*, NASW and its New York State and New York City chapters seek to assist the Court by supplementing Petitioner-Appellant's legal arguments with peer-reviewed social science research supporting the conclusion that children suffer significant psychological and developmental harm when forcibly separated from adults who have functioned as their parents.

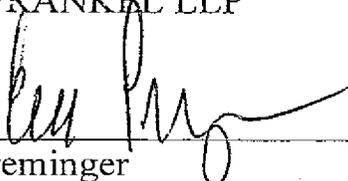
Given its preeminent role in the field of social work, NASW is uniquely qualified to demonstrate to the Court that the Supreme Court's grant of a hearing to Debra H. is consistent with sound public policy and supported by a large body of peer-reviewed research regarding same-sex parenting and parent-child attachment bonds.

WHEREFORE, the National Association of Social Workers, its New York State and New York City chapters respectfully request that this Court grant their motion to file an *amici curiae* brief in support of Petitioner-Appellant Debra H.'s Motion For Permission to Appeal, and further request that, should Petitioner-Appellant's motion be granted, they be permitted to file an *amici curiae* brief in support of Petitioner-Appellant Debra H.'s subsequent appeal.

Respectfully submitted,

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New York Court of Appeals

DEBRA H.,

Petitioner-Appellant,

—against—

JANICE R.,

Respondent-Respondent,

**BRIEF OF PROPOSED *AMICI CURIAE* NATIONAL ASSOCIATION OF
SOCIAL WORKERS, NATIONAL ASSOCIATION OF SOCIAL WORKERS'
NEW YORK CHAPTER, AND NATIONAL ASSOCIATION OF SOCIAL
WORKERS' NEW YORK CITY CHAPTER IN SUPPORT OF PETITIONER-
APPELLANT DEBRA H.'S MOTION FOR PERMISSION TO APPEAL**

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INTEREST OF AMICI CURIAE

Founded in 1955 as a non-profit professional association, the National Association of Social Workers (“NASW”) is the largest association of professional social workers in the world, with 145,000 members and 56 chapters throughout the United States and abroad (including the New York State and New York City chapters, which have 11,000 members and 10,000 members, respectively). As part of its mission to improve the quality and effectiveness of social work practice, NASW promulgates professional standards and the NASW Code of Ethics, conducts research, provides continuing education and advocates for sound public policies, including by filing *amicus curiae* briefs in appropriate cases.

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develops and adopts policy statements to encourage the development of organizational responses to various social issues.

Like the social work profession itself, NASW historically has addressed – among many other things – the interaction between people and their environments with an eye toward understanding how biological, psychological, interpersonal, environmental, and cultural factors shape and influence them. Additionally, social workers have a long tradition of direct work with children in a wide range of practice settings, including hospitals, schools, mental health clinics, shelters, group homes, and private practice.

For these reasons, NASW, along with its New York State and New York City chapters, supports Petitioner-Appellant Debra H.'s standing to obtain a hearing to determine whether she should be awarded custody and visitation of M.R., and consequently we support her motion for permission to appeal the failure by the Appellate Division, First Department to recognize that right. NASW files this brief in support of M.R.'s development and well-being—and in support of the development, well-being and best interests of all similarly situated children in the State of New York.

PRELIMINARY STATEMENT

The decision of the Appellate Division, First Department is unmistakably contrary to the paramount concern of New York's child custody and visitation laws: to advance the best interests of New York's children. To hold, as the First Department did, that *Matter of Alison D. v. Virginia M.*, 77 N.Y.2d 651, 569 N.Y.S.2d 586 (1991) denies standing in custody and visitation matters to all parenting individuals without biological or formal adoptive ties to their children, no matter how critical those individuals may have been to their children's happiness and development, does a grave disservice to New York's children and families. Social science research supports this, as does the experience of the social work professionals who are *amici* members and who know firsthand from their work with New York families the pressing need for Court of Appeals intervention. For the reasons stated below, Debra H. ("Debra") should be granted permission to appeal the decision of the Appellate Division, First Department to this Court because children's wellbeing — in particular, children kept from adults who have been loving, nurturing parents to them — is an issue of great "public importance" meriting review. *See* 22 N.Y.C.R.R. 500.22(b)(4).

BACKGROUND

The facts of this case as set forth by Debra indicate that she and Janice R. (“Janice”) were raising a family together both before and after they separated. Janice gave birth to their child, M.R. after the two of them moved in together. *Debra H. v. Janice R.*, No. 106569/08, Slip. Op. at 1-2 (Sup. Ct. N.Y. Cty. Oct. 2, 2008). Debra alleges that she was M.R.’s psychological parent because she, among other things, provided critical emotional, physical, and financial support to M.R. *Id.* at 5-6. While Janice contends that Debra significantly overstates her relationship with M.R., *id.* at 6-9, the hearing directed by the trial court is the only way to resolve this factual dispute. Without a hearing, the court would be unable to decide whether Debra is M.R.’s psychological parent. Should the petition court find Debra’s allegations to be true and that therefore she has functioned as M.R.’s psychological parent and he has formed bonds of attachment with her, then depriving her of the right to seek custody or visitation could jeopardize M.R.’s emotional and physical development.

ARGUMENT

Children form strong bonds of attachment to their parents early in life, bonds which grow stronger as children grow older. *See, e.g.*, Melvin

Konner, CHILDHOOD 84–87 (1991); *see generally, e.g.*, John Bowlby, ATTACHMENT (2d ed. 1982). Modern developmental psychology and neurology confirm that a child’s attachment relationships are the major environmental factor shaping brain development during the period of maximal brain growth. *See* Daniel J. Siegel, THE DEVELOPING MIND: TOWARD A NEUROBIOLOGY OF INTERPERSONAL EXPERIENCE 67–120 (1999). Additional research findings illustrate that “what young children learn, how they react to the events and people around them, and what they expect from themselves and others are deeply affected by their relationships with parents.” Nat’l Research Council & Inst. of Med., FROM NEURONS TO NEIGHBORHOODS: THE SCIENCE OF EARLY CHILDHOOD DEVELOPMENT 226 (Jack P. Shonkoff & Deborah A. Phillips eds., 2000). *See also* Am. Acad. of Pediatrics, *Developmental Issues for Young Children in Foster Care*, 106 PEDIATRICS 1145, 1146 (2000) (“Attachment to a primary caregiver is essential to the development of emotional security and social conscience.”).

The development of attachment bonds goes well beyond biology or the formal adoption process. *See* Joseph Goldstein et al., BEYOND THE BEST INTERESTS OF THE CHILD 27 (2d ed. 1979) (concluding the parent-child relationship can develop without reference to biology or formal adoption). A child’s relationship to a psychological parent is defined by the “interaction,

companionship, interplay, and mutuality” which “on a continuing, day-to-day basis . . . fulfills the child’s psychological needs for a parent, as well as the child’s physical needs.” *Id.* at 98. It is therefore the *quality* and *nature* of the interaction between adult and child, rather than any biological or legal connection, that creates and sustains these attachment relationships which have such a critical impact on children’s development. *See* Am. Acad. of Pediatrics, *Technical Report: Coparent or Second-Parent Adoption by Same-Sex Parents*, 109 PEDIATRICS 341, 341 (2002) (finding that “[c]hildren’s optimal development seems to be influenced more by the nature of the relationships and interactions within the family unit than by the particular structural form it takes”); *see also* Susanne Bennett, *Is There a Primary Mom? Parental Perceptions of Attachment Bond Hierarchies Within Lesbian Adoptive Families*, 20 CHILD & ADOLESCENT SOC. WORK J. 159, 167–68 (2003) (finding, in a qualitative study of lesbian couples, that “quality of care was the salient factor in the establishment of an attachment hierarchy” and that “legal parent status” was not a “defining factor[] contributing to the attachment hierarchy.”). For these reasons, the absence of a biological or formal adoptive connection between Debra and M.R. cannot conclude inquiry about the attachment bonds between them.

The research also consistently shows that, in all relevant respects, lesbians and gay men parent as heterosexuals do. *See, e.g.*, G. Dorsey Green & Frederick W. Bozett, *Lesbian Mothers & Gay Fathers*, in *HOMOSEXUALITY: RESEARCH APPLICATIONS FOR PUBLIC POLICY* 197, 198 (John C. Gonsiorek & James D. Weinrichs eds., 1991) (concluding that “[t]he research is *extraordinarily clear* in its finding about lesbian and gay parents and their children: they look remarkably like their heterosexual counterparts and their children”) (emphasis added). “[T]he weight of evidence gathered during several decades using diverse samples and methodologies” demonstrates “that there is no systemic difference between gay and nongay parents in emotional health, parenting skills, and attitudes towards parenting.” *Am. Acad. of Pediatrics, Technical Report: Coparent or Second-Parent Adoption by Same-Sex Parents*, 109 *PEDIATRICS* 341, 343 (2002). Thus, not surprisingly, studies have concluded that a parent’s sexual orientation is immaterial to the formation and importance of children’s attachments, and children are just as likely to form close bonds with same-sex parents as with different-sex parents. *See Am. Acad. of Pediatrics, Family Pediatrics: Report of the Task Force on the Family*, 111 *PEDIATRICS* 1541, 1550 (2003) (finding “that parental sexual orientation per se has no measurable effect on the quality of parent-child relationships”).

Continuity of a parent-child relationship, no matter the sexual orientation or legal or biological status of the parenting adult, is essential to a child's healthy development and overall well-being. Goldstein et al., *supra*, at 31–33; *see also* Ana H. Marty, et al., *Supporting Secure Parent-Child Attachments: The Role of the Non-parental Caregiver*, 175 EARLY CHILD DEV. & CARE 271, 274 (2005) (“[T]he quality of the attachment has profound effects on the child’s social adjustment.”); Am. Acad. of Pediatrics, *Developmental Issues for Young Children in Foster Care*, *supra*, at 1145 (“Paramount in the lives of . . . children is their need for continuity with their primary attachment figures.”); Nat’l Research Council & Inst. of Med., *supra*, at 265. Because children typically assume that they can depend on ongoing relationships with both parents, severance or curtailment of the parent-child bond—including bonds like the one alleged to subsist between Debra and M.R.—can be “a particularly devastating experience.” William F. Hodges, INTERVENTIONS OF CHILDREN OF DIVORCE: CUSTODY, ACCESS, & PSYCHOTHERAPY 8–9 (2d ed. 1991).

Numerous empirical findings “provide a solid research basis for predictions of long term harm associated with disrupted attachment [relationships] and loss of a child’s central parental love objects.” Frank J. Dyer, *Termination of Parental Rights in Light of Attachment Theory: The Case*

of Kaylee, 10 PSYCHOL. PUB. POL'Y & L. 5, 11 (2004). For example, interference with children's attachment relationships can lead to "aggression, fearful relationships, academic problems in school, and . . . elevated psychopathology." Marty et al., *supra*, at 274; Nat'l Research Council & Inst. of Med., *supra*, at 265 ("[A]ttachments buffer young children against the development of serious behavior problems, in part by strengthening the human connections."). For these reasons, "[c]hildren who maintain contact with both parents tend to be better adjusted."). Denise Donnelly & David Finkelhor, *Does Equality in Custody Arrangement Improve Parent- Child Relationship?*, 54 J. MARRIAGE & FAM. 837, 838 (1992).

The findings are no different for children of same-sex parenting relationships. See Am. Acad. of Pediatrics, *Policy Statement: Coparent or Second-Parent Adoption by Same-Sex Parents*, 109 PEDIATRICS 339 (2002), available at <http://aappolicy.aappublications.org/cgi/content/full/pediatrics;109/2/339> (last visited July 24, 2009) children of gays and lesbians need the same permanence and security in parental relationships as children of heterosexual parents); Am. Psychoanalytic Ass'n, *Position Statement on Gay & Lesbian Parenting*, May 16, 2002, available at <http://www.apsa.org/ABOU TAPSAA/POSITIONSTATEMENTS/GAYANDLESBIANPARENTING/tabid/471/Default.aspx> (last visited July 24, 2009) (concluding that the best

interests of children require attachment to committed, nurturing, and competent parents, and that gay and lesbian individuals and couples are capable of meeting those requirements); Fiona L. Tasker & Susan Golombok, GROWING UP IN A LESBIAN FAMILY: EFFECTS ON CHILD DEVELOPMENT 12 (1997) (finding that cessation of the parent-child bond between a child and a lesbian psychological parent “can cause [the child] extreme distress”).

Thus, Debra should be permitted to assert whether she has standing to petition for custody or visitation of M.R. To do otherwise could result in the dissolution of a critical parent-child attachment bond, and could be devastating to M.R.’s development, happiness, and well-being. As this Court recently articulated in *Shondel J. v. Mark D.*, “[t]he potential damage to a child’s psyche caused by suddenly ending established parental support need only be stated to be appreciated. Cutting off that support, whether emotional or financial, may leave the child in a worse position than if that support had never been given.” 7 N.Y.3d 320, 330, 820 N.Y.S.2d 199, 204-05 (2006).

CONCLUSION

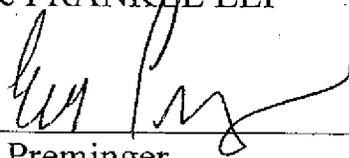
So that the Court may review an area of the law of public importance and so that the Court may reinforce for the lower courts that the law of New York conforms not only with decades of social science and child

development research but also with the guidepost of New York custody and visitation law, namely, the best interests of New York's children, we respectfully submit that this Court should grant Petitioner-Appellant Debra H.'s motion for permission to appeal the decision by the Appellate Division, First Department which reversed the petition court's grant of a hearing to determine Debra H.'s standing to seek custody or visitation of M.R.

Respectfully submitted,

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Index No. 106569/08

COURT OF APPEALS OF THE STATE OF NEW YORK

DEBRA H.,

*Petitioner-
Appellant,*

-against-

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*Respondent-
Respondent.*

**NOTICE OF MOTION OF THE NATIONAL ASSOCIATION
OF SOCIAL WORKERS, THE NATIONAL ASSOCIATION
OF SOCIAL WORKERS' NEW YORK STATE CHAPTER,
AND THE NATIONAL ASSOCIATION OF SOCIAL
WORKERS' NEW YORK CITY CHAPTER TO FILE AN
AMICI CURIAE BRIEF IN SUPPORT OF PETITIONER-
APPELLANT DEBRA H.'S MOTION FOR PERMISSION TO
APPEAL AND, SHOULD PETITIONER-APPELLANT'S
MOTION BE GRANTED, TO FILE AN *AMICI CURIAE* BRIEF
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SUBSEQUENT APPEAL**

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